

FAO Reference Centre for Bivalve Sanitation workshop on the development of bivalve production in Africa

8th – 10th July 2025, Nairobi, Kenya

Responsible Authority (RA) requirements

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Food and Agriculture
Organization of the
United Nations

RA responsible for implementation and ongoing management of sanitation programmes

- Growing area risk profiles, Growing Area Assessments
- Sampling and analysis
- Data management and interpretation
- Decisions based on data
- Communication with all stakeholders
- Enforcement of classifications and temporary controls
- Illness investigations



RA should be competent and well resourced

- Staff need to be well trained and motivated in working to approved protocols
- Appropriate equipment needed
- Duties can be formally shared with other regulatory bodies
- Health and safety requirements are important (e.g. for sampling)



RA should publish boundaries and classification status of growing areas

Also: details of conditional classifications, additional processing if reclassified for period or harvesting area closures

Should be communicated to harvesters and other stakeholders:

- fisheries authorities
- environmental regulators
- industry bodies
- bivalve mollusc wholesalers
- direct customers (e.g. local restaurants)

The Fleet - *C. gigas*.

Scale: 1:10,000



Classification			
	A		C
	B		Prohibited
	LT Class B		Seasonal A
			Seasonal B

Classification of Bivalve Mollusc Production Areas: Effective From 2 December 2024.

The areas delineated above are those classified as bivalve mollusc areas under Regulation (EU) 2019/627.

Further details on the classified species and the areas may be obtained from the responsible Food Authority.

For details of adjacent classified zones and zones classified for the harvesting of other species, please see relevant maps.

Enquires regarding the maps should be directed to:
Shellfish Microbiology, CEFAS Weymouth Laboratory, Barrack Road, The Nothe, Weymouth, Dorset DT4 8UB
Email: Classification@cefas.gov.uk

N.B Lat/Longs quoted are WGS84
Unless otherwise stated, non-straight line boundaries between coordinates follow the OS 1:25,000 mean high water line.

Food Authority: Dorset Council

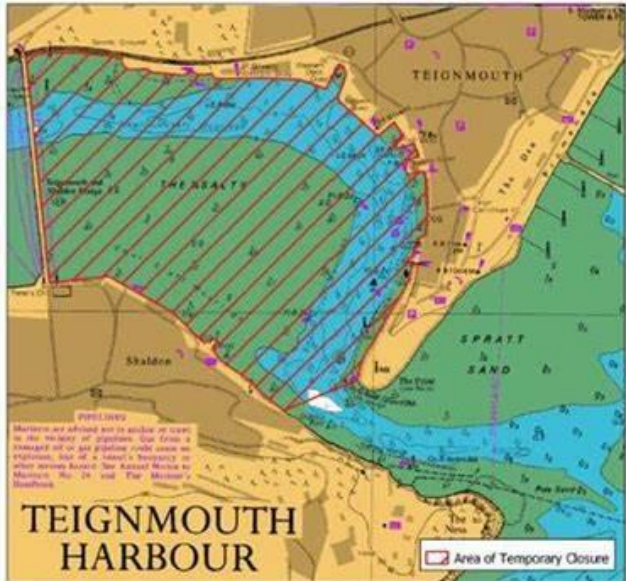
Effective decision making, communication and enforcement needed

- Closures/temporary downgrades/increased processing may be needed to protect consumer when the hazard(s) risk reaches unacceptable levels



Temporary Closure of Public Mussel Beds - Teign

From 1st May 2019, and until further notice, it is prohibited for any person to remove mussels from the public shellfish beds as defined below:



TEIGNMOUTH HARBOUR

- Teignmouth side of The Point: 50°32.42'N, 003°30.03'W
- Shaldon side of The Point: 50°32.39'N, 003°30.16'W
- Line follows transit between notice board and starboard lateral marker

Additional Information

Devon and Severn Inshore Fisheries and Conservation Authority (D&S IFCA) has used Byelaw Number 9 (Temporary Closure of Shellfish Beds) to prohibit the removal of mussel and to promote the recovery of the bed. If you wish to discuss the temporary closure, please call 01803 854648.



Growing area management plans needed

- Content depends on complexity of area e.g. whether conditional classification criteria are applied, the number of fisheries and harvesters, contamination sources etc.
- ‘Expected’ or ‘Unexpected’ event plans
 - Expected event – predictable e.g. conditions for ‘conditional classifications’ such as normal/typical rainfall event - define conditions under which they apply and management action necessary
 - Unexpected event – less predictable e.g. extreme rainfall event, boat pollution, animal waste spills, illness or intoxication outbreak

Targeted monitoring in response to indications of increased risk

Laboratory analysis can be expensive (e.g. biotoxins, dioxins, some pesticides, Norovirus etc.) so not always possible

Management plans should use a precautionary approach if specific hazard monitoring not possible

Management plans ensure speedy response as actions already defined



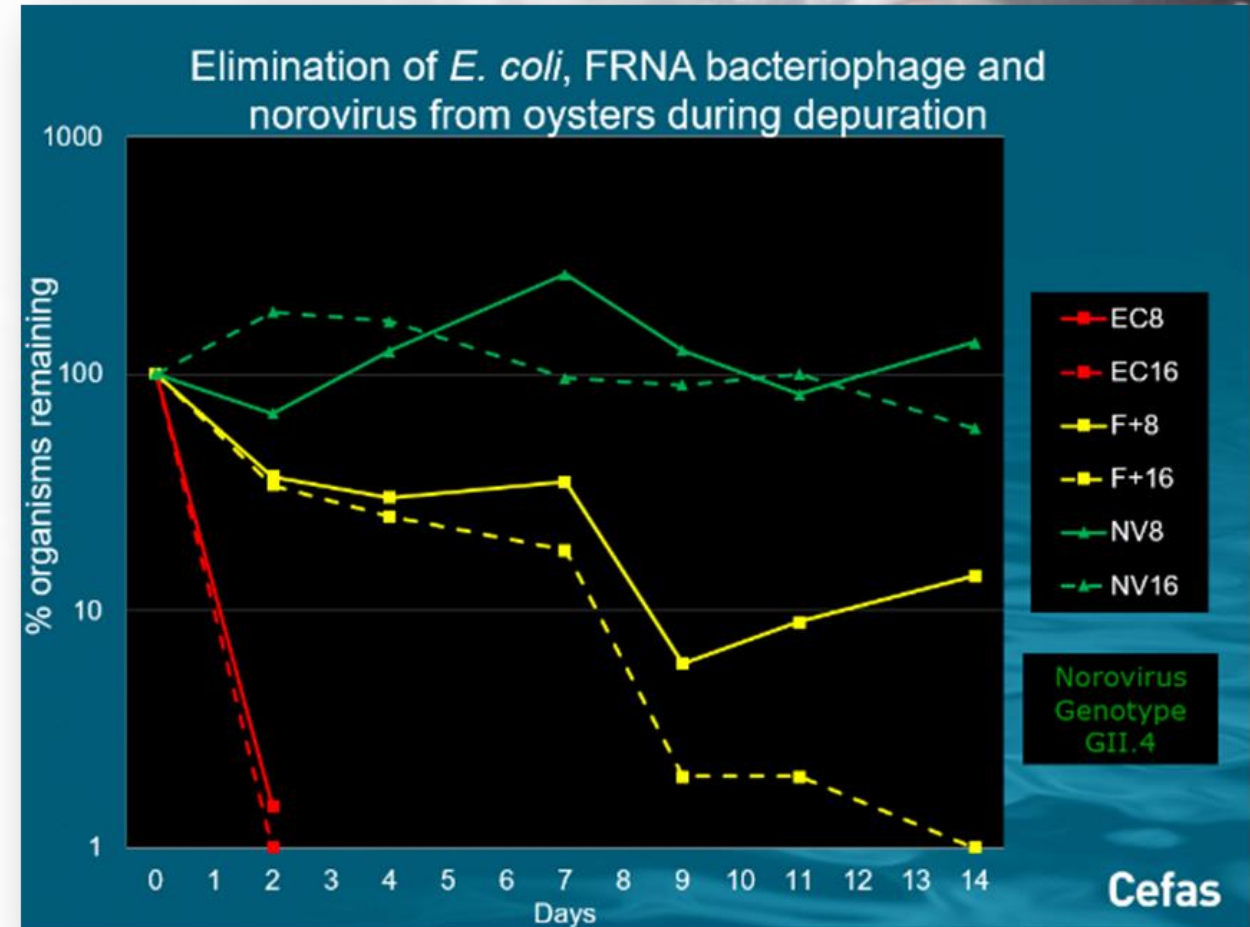
Closure periods should consider depuration rates of hazard(s)

Could be species/location/season-specific

E. coli removed quickly (hours/days), viruses and biotoxins may take weeks/months

Depends on binding (viruses), lipid solubility (biotoxins/chemicals) etc.

Verify by monitoring of appropriate hazard monitoring





Possible management actions:

- Category I (class A): closure; postharvest processing (without reclassification) or reclassification.
- Category II and III (class B and C): closure; greater level of post-harvest processing (e.g. heat treatment rather than depuration) without reclassification or reclassification.
- Classification system controls may not cover all risks e.g. biotoxins (heat treatment/depuration ineffective); naturally occurring marine vibrios (faecal indicators not representative) – other measures necessary
- Marine vibrios: time or temperature controls may be necessary between harvest and processing/packing and/or transport.

Illness/intoxication outbreak investigation

1. What was the event?
2. Data collection: Sequence of occurrences
3. Identification of possible causal factors
4. Root cause identification: Why did it occur?
5. Recommendations: Preventing recurrence

Various agencies may be involved, depending on expertise

Actions to consider: Product recall, increased processing, harvesting area closures, review of monitoring data, specific testing (of product and consumers) for suspected agent(s) etc.

Communicating actions

Prompt notification of interested parties (recreational harvesters when necessary) needed when:

- a growing area is closed
- higher level of post-harvest treatment required
- growing area is re-opened or other additional controls are withdrawn

Include reasons/explanation (improves understanding and compliance)

Means of notification include: e-mail, telephone, Short Message Service (SMS; text message), web-page information displays, posters (at the growing area and at landing points), newspaper advertisements, television or radio advertisements, mailed letters - **method(s) should be relevant to the receiving party**



Written surveillance plan (patrol and enforcement) needed - covers open and closed periods

Type of surveillance should be specified e.g. observation of fishing activity, species harvested, records, landing location(s), destination of product

Frequency of surveillance should be risk assessed according to:

- nature of the bivalve mollusc resource
- status of the area (open, closed and classification category)
- history of site e.g. illegal activity.

Nature of surveillance can vary : e.g. land-based patrol may be relevant to intertidal fisheries and boat-based to subtidal



Surveillance activities can be coordinated with other agencies

e.g. those enforcing fisheries regulations and those responsible for inspecting processing and packing plants.

Traceability better with tamper-proof bag/container seals, fixed containers/bags of harvested product, durable labels etc.

Label in indelible ink: name of the harvester, growing area identifier, growing area classification category and status, and the intended destination.

Effective surveillance and enforcement aids confidence in the sanitation programme



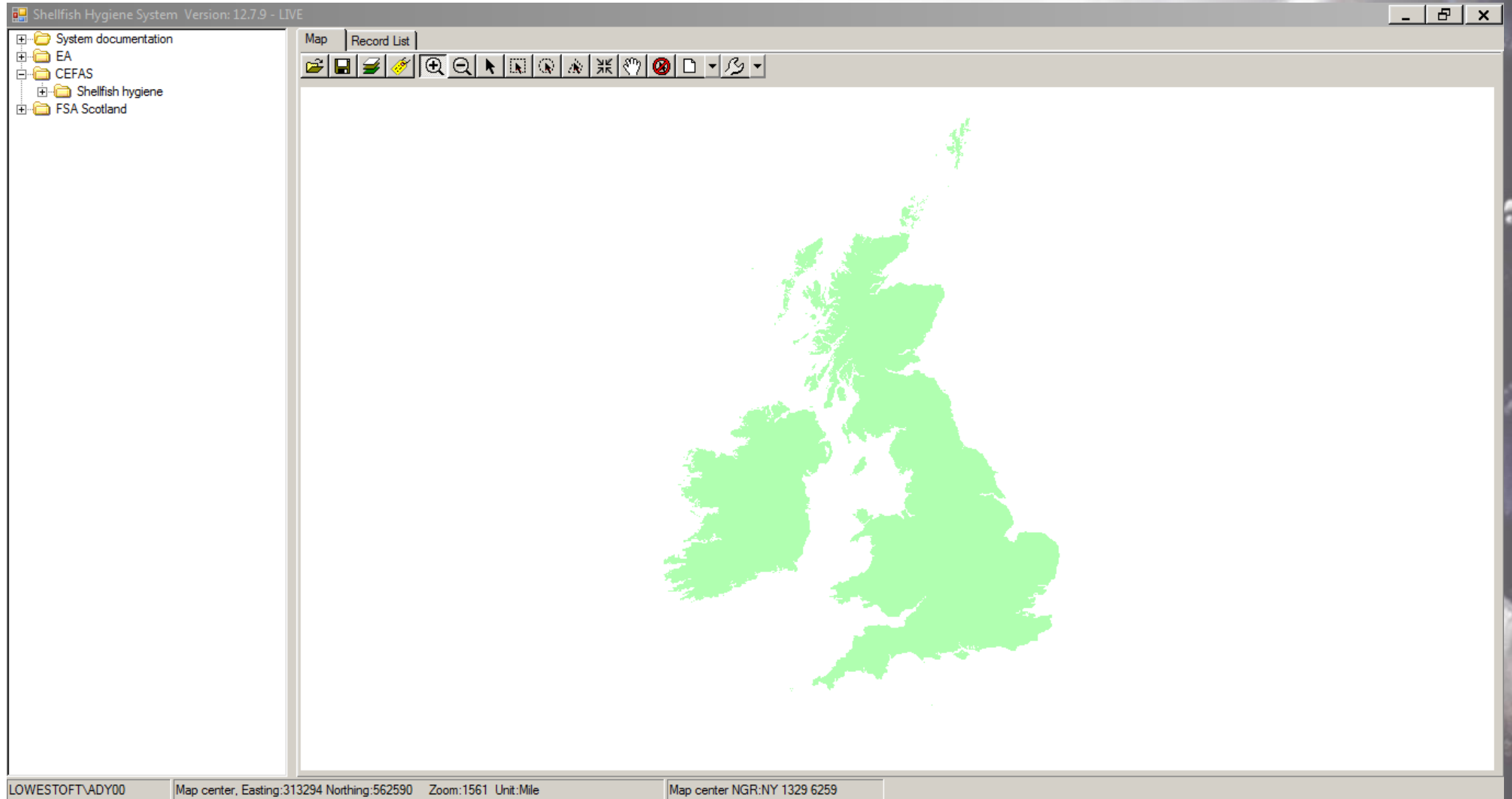
Data storage management needs







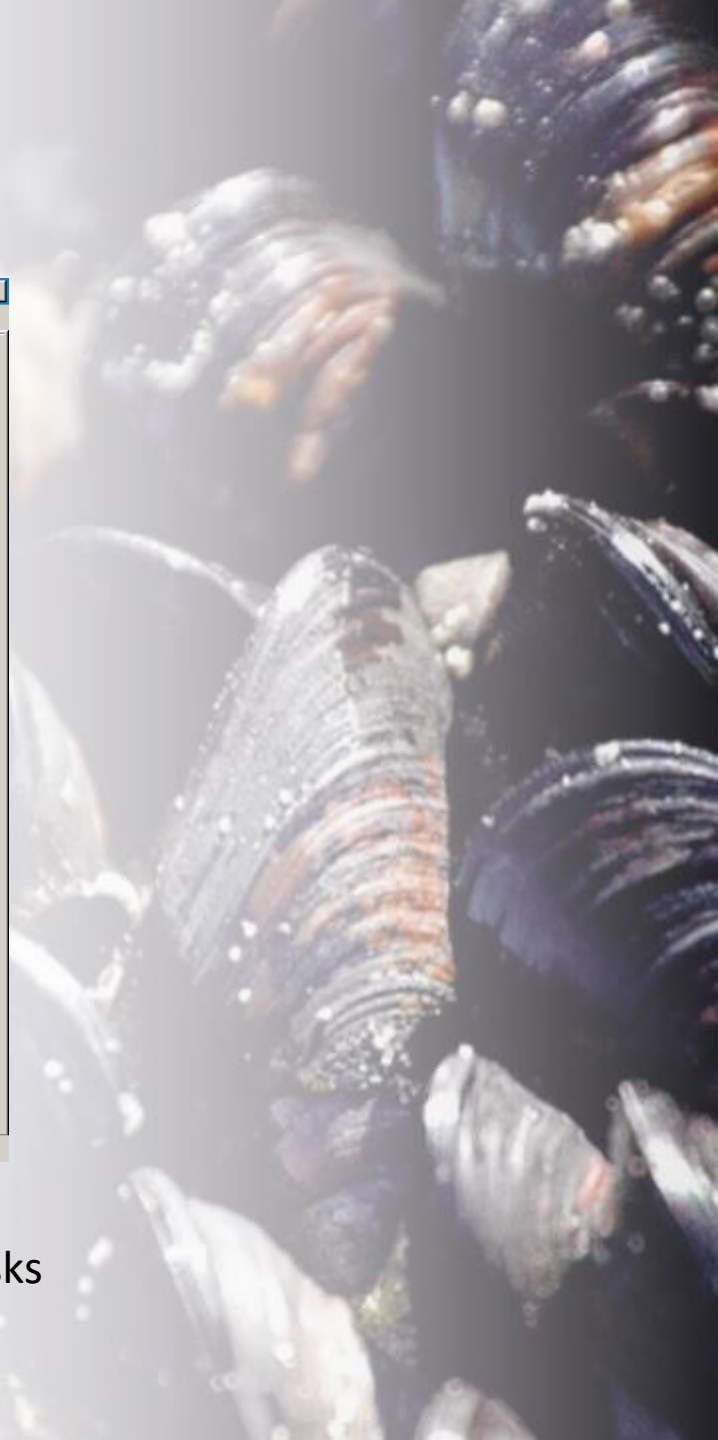
- Monitoring programmes generate a lot of data
- Need to store this safely and securely e.g. on a database
- Mapping aids interpretation and understanding of monitoring programme data

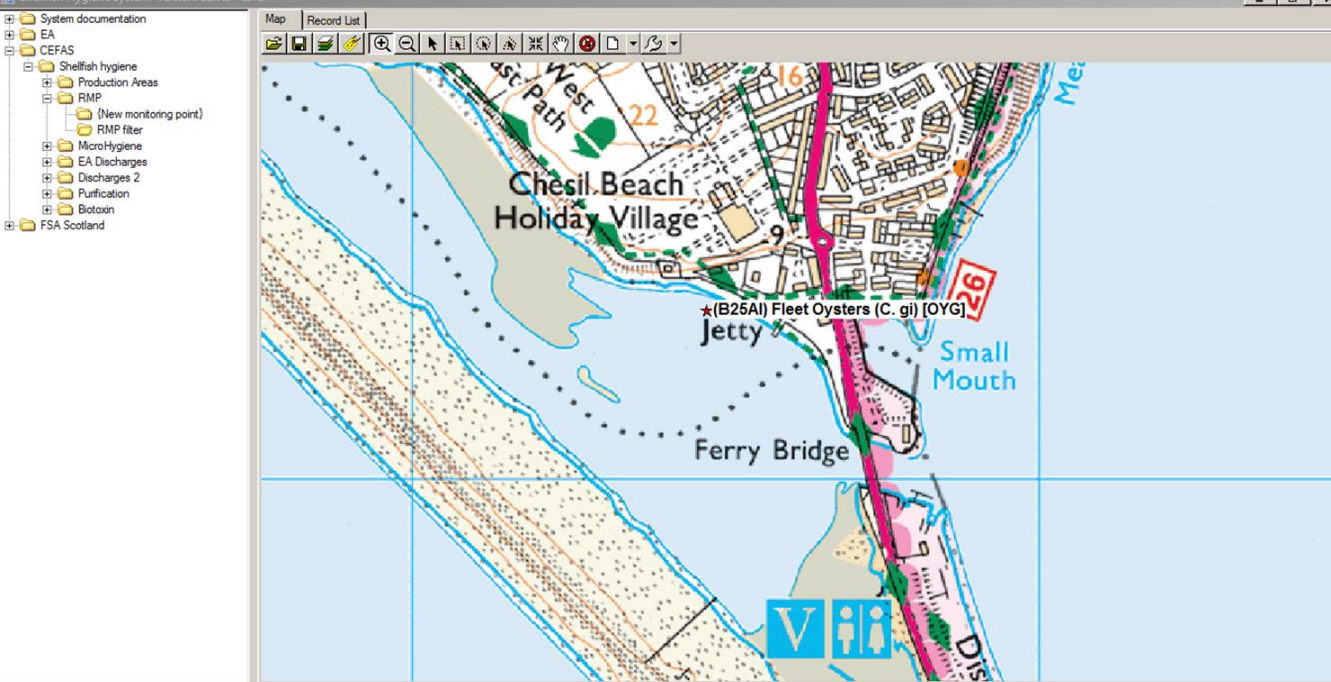
Example - Cefas Shellfish Hygiene System (SHS)



Features of SHS (New system coming..!)

- Integrated mapping and database - secure SQL database
- Defined users with password entry
- Full audit trail of changes
- Automated upload of results from Official Control labs
- Drop-down list guided entries to standardise input (if manual entry)
- Validation of results (second checking) prior to publication
- Full query facility tailored to reporting needs
- Complex ongoing automated verification and analysis of results (*flags non-valid results, compliance issues, Action State level results*)
- Automated production of notifications for high results





Recording of monitoring point details

Shellfish Hygiene System Version: 12.7.6 - LIVE

Map | Record List | CefasRmp :B25AI

System documentation
EA
CEFAS
Shellfish hygiene
Production Areas
RMP
{New monitoring point}
RMP filter
MicroHygiene
EA Discharges
Discharges 2
Purification
Biotoxin
FSA Scotland

Monitoring point details
Monitoring point comments
Microhygiene samples
Linked RMPs
Seasonal details
Classification change history

Record ID: 3466
Created: 03/02/2014 11:07:28
Created by: LOWESTOFT\lb06
Modified: 03/12/2021 11:21:36
Modified by: LOWESTOFT\SH12

Production area ID: M025 (Portland)
Shellfish water ID:
Monitoring point ID (RMP): B25AI
Bed name: Fleet Oysters (C. gi)
Public bed name: Fleet Oysters (C. gi)
Council: DC (Dorset Council)
Sampled by: Weymouth PHA & FBO
Species: OYG
NGR: SY66477627
Easting / Northings: 366470 76270
Lat - Long (OSGB 36): 50°35'19"N 02°28'29"W [50°35'.32N 02°28'.48W]
Point name:
Collection method: Hand Picked
Laboratory: PDN (Porton Down PHE)
EA region / reference: SOW (South west regions)
Classification / Seasonal: B- LT
Explanatory Note:
Classification zone: Fleet Oyster Farm (C. gigas)

Bed current: ☒
Shellfish water current: ☐
Relay area: ☐
Chemical monitoring: ☐
Sampling frequency: Monthly
Seasonal: ☐
Sample drift tolerance (m):

Recording of sample details

Map		Record List		CefasRmp :B25AI		MicroHygiene samples :150479	
<div><div>Sample details</div><div>Environmental details</div><div>Test details</div><div>Location conversions</div><div>Linked RMPs</div></div>				Record		150479	
				Created		12/08/2022 11:30:03	
				Created by		System	
				Modified		15/08/2022 10:27:50	
				Modified by		LOWESTOFT\LB06	
RMP		B25AI		Current		<input checked="" type="checkbox"/>	
RMP name / Public		Fleet Oysters (C. gi)		Fleet Oysters (C. gi)			
Classification / Seasonal		B- LT					
Production area		M025 (Portland)		Sampling frequency		Monthly	
Shellfish water area				Shellfish water current		<input type="checkbox"/>	
NGR		SY66477627		EA Reference			
EA Region		SOW (South west regions)					
Council		DC (Dorset Council)					
Species		OYG (Pacific Oyster)					
Laboratory		PDN (Porton Down PHE)		Drift tolerance for this RMP			
Collection method		Hand Picked		Distance from RMP		0 m	
Location Grid reference		SY66477627					
QA status		VAL					
Investigative / Resample		<input type="checkbox"/>		FBO Sample		<input type="checkbox"/>	
Rmp comments		<div>Downgraded A to BLT 3/12/21 Upgrade seasonal A to year round A in annual review 1/9/21 Upgraded to Seasonal A. LNC 01/04/2021 New monitoring site from March 2014. Replaces B025A Fleet Oyster Farm Represents Fleet Oyster Farm (C. gigas)</div>					
Save		Save as new		Cancel		<< Prev	
						Next >>	
						Edit	

Recording of result details and validation

Map | Record List | CefasRmp :B25A | MicroHygiene samples :150479

Sample details

Environmental details

Test details

Location conversions

Linked RMPs

Collection date and time ☒ 09 Aug 22 09:50 Elapsed time from collection (Hrs)

Lab received date ☒ 09 Aug 22 16:35 6.8

Test date and time ☒ 10 Aug 22 09:19 23.5

Cefas received date time ☒ 12 Aug 22 11:11 73.3

Collection temperature (°C) 20.1 Temp Collection

Arrival temperature (°C) 9.5

Water results

F. coliform/100ml

E. coli/100ml

Shellfish results

F. coliform/100g

E. coli/100g 20

Suppress email alerts ☐

Salmonella tested ☐ Salmonella detected ☐

Additional Information

Classification, Hot and sunny

QA status **VAL (Validated)**

Investigative/Resample

Rmp comments

ONG

IMP (Import Issue)

NGN (Not Given)

ONG (Ongoing)

PEN (Pending)

VAL (Validated)

WAV (Waived)

New monitoring site from March 2014.

Automatic high result notifications

Categories:

- *Action State*
- *Cause for concern (investigation only)*
- *Cause for concern (marginal compliance)*
- *Possible Downgrade*
- Sent to interested stakeholders

Live: West Mersea: SHS Microhygiene E.coli ACTION STATE TRIGGERED for Bed B13AH



Shell Class

To martin.nelson@colchester.gov.uk; gary.weaver@colchester.gov.uk; stuart.clack@colchester.gov.uk; Enquiries_EastAnglia@enviro
Shellfish@food.gov.uk; foodincidents@food.gov.uk
Cc [Shell Class](#); [Andrew Younger \(Cefas\)](#); [Sally Hart \(Cefas\)](#); [Lewis Coates \(Cefas\)](#); [Anna Neish \(Cefas\)](#); [Classification](#); [Joshua](#)

filed HPE CM

Dear All,

This is to notify all concerned that a result exceeding the Action State threshold (700) has been returned for the following monitoring point:

Production area	West Mersea
RMP(s)	B13AH,B013X
Species sampled	<i>Crassostrea gigas</i>
RMP Name	Little Ditch (C. gi)
NGR	TL98631319
Result	1100
Sample date and time	22 Aug 2022 08:25
Classification zone/species	Little Ditch (C. gigas & O. edulis)
Classification	A
Current 1 year compliance with 230	72.7% (11 samples)
Current 3 year compliance with 230	84.8% (33 samples)

• ACTION REQUEST FOR LOCAL AUTHORITY

- Inform all relevant industry members of the result(s) and advise that a downgrade is possible.
- Please refer to Local Action Plans (LAPs) for site-specific short-term health protection actions.
- Encourage increased level of end product testing where appropriate.

INFORMATION REQUEST - Please could the organisations below, answer the questions listed to assist with the investigation and respond within 10 working days i.e. by 09/09/2022.

Local Authority	<ul style="list-style-type: none">• Are you aware of any local pollution events that occurred at the time of this high result?• Has industry reported any concerns to you? If not, please check with them.• Are there any wider issues you would like to highlight (e.g. slurry spreading practice, farm and rainfall catchment area issues)?
Environment Agency	<ul style="list-style-type: none">• What was the rainfall situation at the time of the result?• Was there a 1 in 5 rainfall event up to 120 hours before sampling?• Were there any other exceptional environmental conditions?• Are you aware of any other spills/pollution events nearby?
Water company	<ul style="list-style-type: none">• Were all nearby intermittent and continuous discharges operating according to their permitted conditions?• Please provide details of any sewage spills from intermittent discharges in the area (permitted and non-permitted).• Was work taking place on any relevant local assets?

SHELLFISH MONITORING RESULTS

E. coli results
uploaded
every 24
hours direct
from SHS
onto website

Website for
protocols,
results and
maps



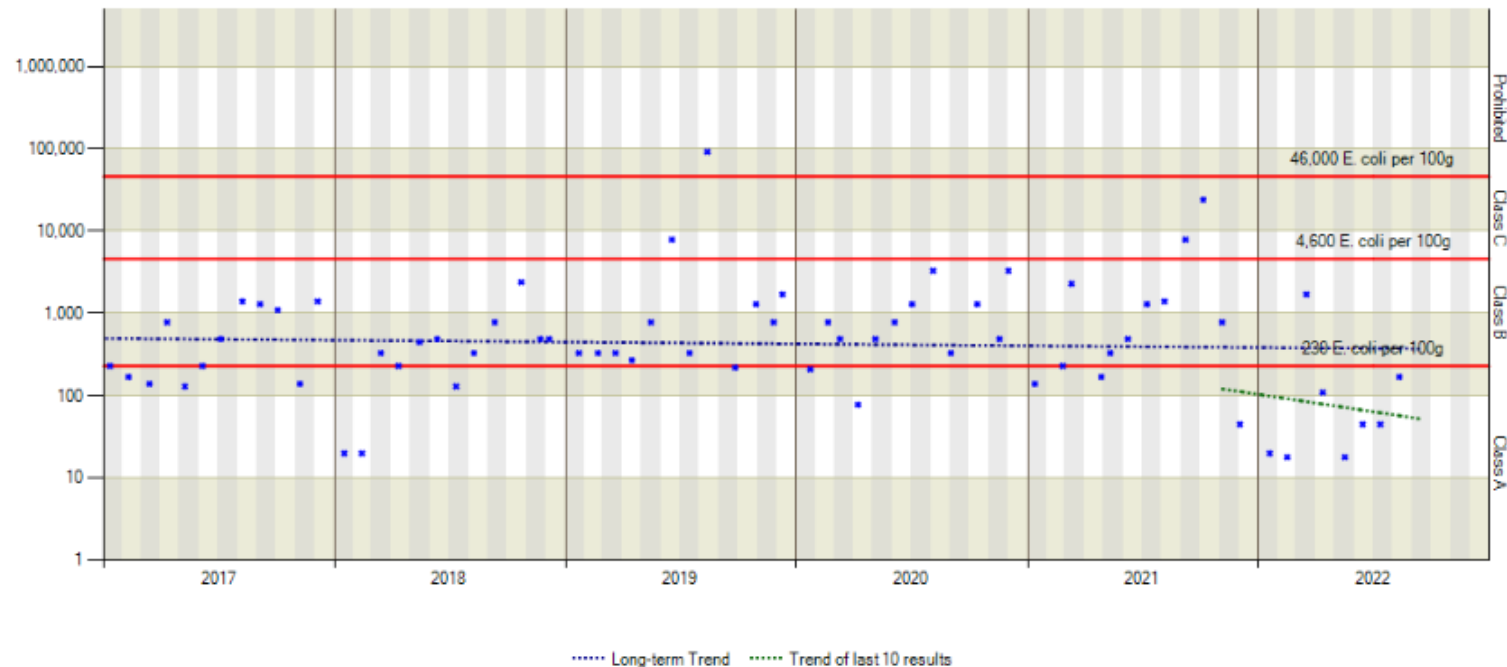
Mussels (*Mytilus* spp.)



WELLS - THE POOL (M. SP) (B006R)

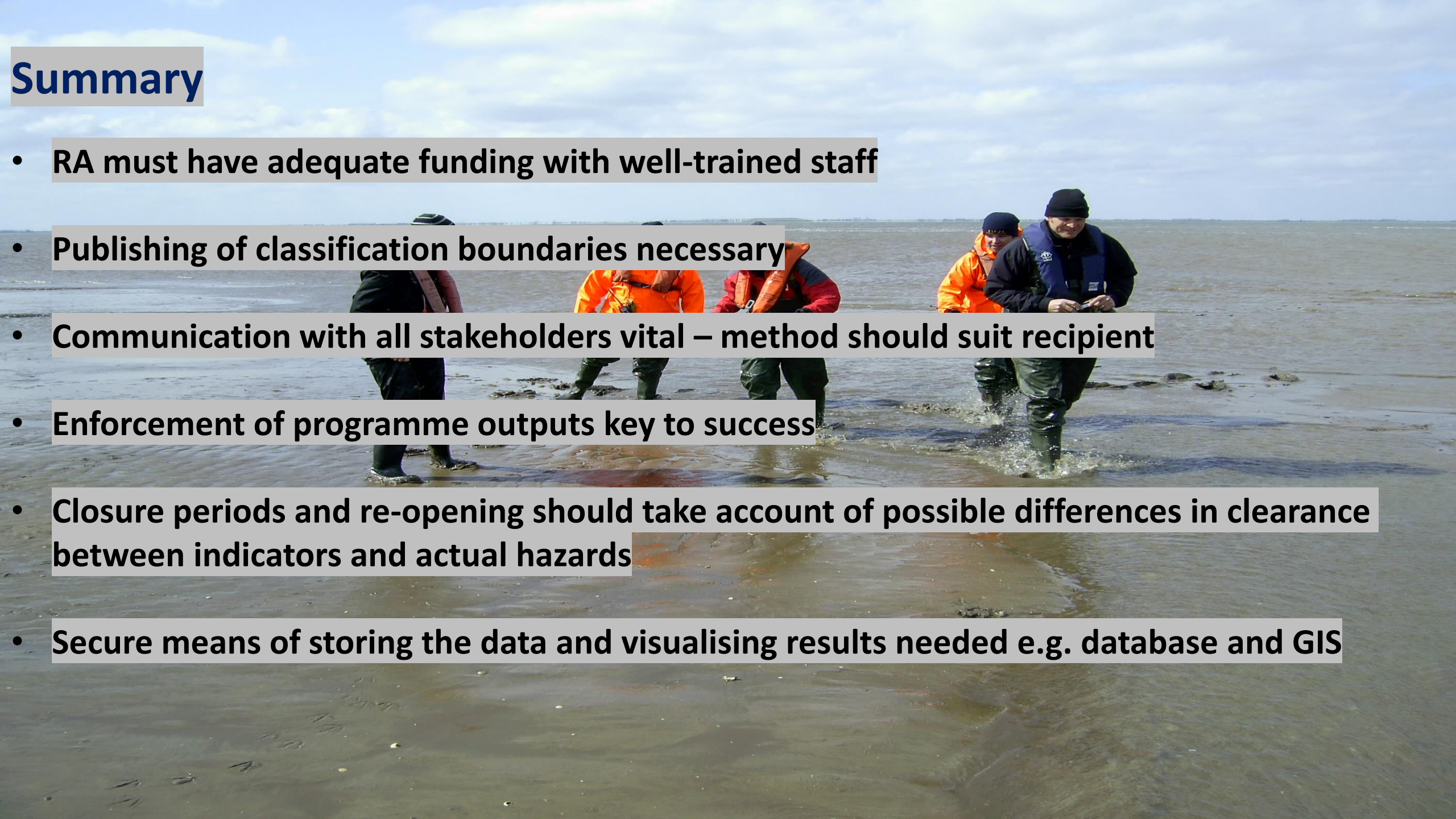
Species:	Mussels (<i>Mytilus spp.</i>)
National Grid Reference:	TF91804549
Minimum <i>E. coli</i>:	18
Maximum <i>E. coli</i>:	92000
Geometric mean <i>E. coli</i>:	431
Number of samples:	68

N.B. Result lists can occasionally include results that may be waived for classification purposes. Results may be waived if they can be shown to be directly caused by exceptional pollution events, the criteria for which are detailed in the FSA protocol for the classification of harvesting areas (see [shellfish classification](#) page of their website for details). If any discrepancies are noted in the displayed data, please inform Cefas by e-mail at classification@cefas.co.uk.



Summary

- RA must have adequate funding with well-trained staff
- Publishing of classification boundaries necessary
- Communication with all stakeholders vital – method should suit recipient
- Enforcement of programme outputs key to success
- Closure periods and re-opening should take account of possible differences in clearance between indicators and actual hazards
- Secure means of storing the data and visualising results needed e.g. database and GIS





Any questions?